

South Cambridgeshire District Council

Legal Compliance Check – Submission of Neighbourhood Plan

Cottenham Neighbourhood Plan – January 2019

| Requirements and relevant legislation* and/or guidance | LPA Comments | Legally compliant? |
|---|--|--------------------|
| The body submitting the neighbourhood plan is authorised to act (Planning and Compulsory Purchase | The qualifying body is Cottenham Parish Council. | Yes |
| Act 2004, as amended by the Localism Act 2011 s38A(1,2), S38C(2)(a) and 1990 Act schedule 4B, 6(2), as it applies 61F). | The neighbourhood area was designated on 17 November 2015. | |
| In a designated neighbourhood area which contains all or part of the administrative area of a town or parish council, the town or parish council is responsible for neighbourhood planning. The relationship between any steering group and the town or parish council should be transparent to the wider public. For example, it should be clear whether a steering group or other body is a formal sub-committee of the parish or town council. The terms of reference for a steering group or other body should be published and the minutes of meetings made available to the public. | Early in 2015 Cottenham Parish Council delegated two parish councillors and a district councillor to investigate the potential value of a Neighbourhood Development Plan for Cottenham. There were further discussions at the Annual Parish Meeting in 2015. The Parish Council allocated funding to the neighbourhood plan working party to start preparing a plan. (See paragraph 2.1-2.4 of the Consultation Statement). This working group has reported regularly on the progress of the plan to the parish council. | |
| Section 38A of the Town and Country Planning Act 1990 as amended (by the Planning and Compulsory Purchase Act 2004 and the Localism Act 2011) defines a neighbourhood development plan as "a plan which sets out policies (however expressed) in relation to the development and use of land in the whole or any part of a particular neighbourhood area specified in the plan." | The submission version of the Cottenham Neighbourhood Plan meets this definition of a neighbourhood plan. | Yes |
| SI 2012/637 The Neighbourhood Planning (General) Regulations 2012, Regulation 15 – A qualifying body is | The designated neighbourhood area is shown on the front cover of the submission version the Cottenham Neighbourhood | Yes |

| Requirements and relevant legislation* and/or | LPA Comments | Legally |
|---|--|------------|
| guidance | | compliant? |
| required to submit: | Plan and all the other submitted documents. | |
| (a) A map or statement which identifies the area to | | |
| which the proposed neighbourhood development plan | | |
| relates. | | |
| (b) A consultation statement. | A Consultation Statement accompanies the submission Neighbourhood Plan. The Consultation Statement includes: | Yes |
| The statement should contain details of those | information on how the community have been kept | |
| consulted, how they were consulted, summarises the | informed throughout the production of the neighbourhood | |
| main issues and concerns raised and how these have | plan; | |
| been considered, and where relevant, addressed in the | the details of those consulted and how they were | |
| proposed Neighbourhood Plan. | consulted; | |
| | a summary of the issues and concerns raised; and | |
| | details on how the issues and concerns have been | |
| | considered and where relevant, addressed. | |
| (c) The proposed neighbourhood development plan. | The Local Planning Authority received the submission | Yes |
| | Neighbourhood Plan on 15 January 2019. | |
| (d) A Statement explaining how the proposed | A Basic Conditions Statement accompanies the submission | Yes |
| neighbourhood development plan meets the | Neighbourhood Plan. | |
| requirements of paragraph 8 of Schedule 4B to the | | |
| 1990 Act as revised by s38C of the Planning and | The statement clearly demonstrates how Cottenham Parish | |
| Compulsory Purchase Act 2004, (as amended). | Council considers that each of the Basic Conditions have been | |
| | met. | |
| The local planning authority has to be satisfied that a | | |
| basic condition statement has been submitted. | The legislation and planning policies referred to in the | |
| | statement are correct at the time of submission. | |
| (e) The Plan needs to be submitted with one of the | In October 2018, South Cambridgeshire District Council and | Yes |
| following i) a statement of reasons for a determination | Cottenham Parish Council published a Strategic Environmental | |
| under regulation 9(1) of the Environmental | Assessment (SEA) Screening Determination Statement. This | |

| Requirements and relevant legislation* and/or guidance | LPA Comments | Legally compliant? |
|---|--|--------------------|
| Assessment of Plans and Programmes Regulations 2004 that the proposal is unlikely to have significant environmental effects OR ii) an environmental report in accordance with paragraphs (2) and (3) of regulation 12 of the Environmental Assessment of Plans and Programmes Regulations 2004 (as set out in the Neighbourhood Planning (General Amendment) Regulations 2015, (which amends Regulation 15 of the Neighbourhood Planning (General) Regulations 2012)). If an Environmental Report is required, then this needs to have been subject to the required level of consultation, and should comply with the government's SEA guidance. In terms of consultation, the 'consultation bodies' (Environment Agency, Natural England and Historic England) must have been consulted at scoping stage (for 5 weeks). There is no requirement for public consultation on the scoping report. The draft Environmental Report on the pre-submission neighbourhood plan will need to be subject to public consultation for 6 weeks. The draft Environmental Report must be made available at the same time as the draft plan, as an integral part of the consultation process, and the relationship between the two documents clearly indicated. | statement sets out the reasons for the determination in that those elements of the draft Cottenham Neighbourhood Plan which allocates land for development purposes could have the potential to result in significant environmental effects and therefore a Strategic Environmental Assessment is required. This Screening Determination Statement was underpinned by a SEA Screening Report undertaken by Essex Place Services on behalf of SCDC and Cottenham Parish Council, and the opinions of the three statutory bodies. Consultation with the three statutory bodies (Environment Agency, Natural England and Historic England) on the draft screening report for the Cottenham Neighbourhood Plan started in March 2018. The consultation responses received are included in Appendix 2 of the Screening Determination Statement. The statutory bodies agreed with the conclusion reached. In light of the European Court ruling regarding the 'People Over Wind' legal judgement on Habitat Regulations Assessment and the Habitats Directive in April 2018 South Cambridgeshire, using the precautionary principle, decided to carry out a rescreening of the Cottenham Neighbourhood Plan to take account of this ruling. The plan was rescreened in September 2018 with no change to the HRA decision made in March 2018. A Strategic Environmental Assessment was carried out on the Cottenham Neighbourhood Plan and consulted upon from 7 December 2018 until 11 January 2019. (See Chapter 7 of the Consultation Statement – page 22) | |

| Requirements and relevant legislation* and/or guidance | LPA Comments | Legally compliant? |
|--|---|--------------------|
| | Cottenham Parish Council submitted the following documents alongside the Neighbourhood Plan. • The SEA Screening Determination Statement (including the SEA and HRA screening reports) • A Strategic Environmental Assessment | |
| The Neighbourhood Plan and accompanying documents meet the scope of neighbourhood plan provisions i.e. specifies the period for which it covers, does not include provision about development that is 'excluded development' (as set out in section 61K of the 1990 Act - s38B(6) Planning and Compulsory Purchase Act) and does not relate to more than one neighbourhood area (2004 Acts 38B (1 & 2) (4)). | The submission Neighbourhood Plan covers the period 2017-2031, mirroring the adopted South Cambridgeshire Local Plan. The submission Neighbourhood Plan does not contain policies relating to 'excluded development'. The Neighbourhood Plan does not relate to more than one neighbourhood area. There is not more than one Neighbourhood Plan in existence | Yes |
| The Qualifying Body has undertaken the correct procedures in relation to consultation and publicity. | in Cottenham. The Parish Council has submitted a Consultation Statement that demonstrates compliance with SI 2012/637 The Neighbourhood Planning (General) Regulations 2012, Regulation s15(2). | Yes |
| The draft Neighbourhood Plan should be checked to ensure it is not a 'repeat' proposal. If so, the LPA can decline to consider the plan (Town and Country Planning Act 1990 Act Schedule 4B s5 and s18 as varied by s38C of the Planning and Compulsory Purchase Act 2004). | The submission of the Cottenham Neighbourhood Plan is not a repeat proposal. | Yes |

| Requirements and relevant legislation* and/or guidance | LPA Comments | Legally compliant? |
|---|--|--------------------|
| The pre-submission consultation requirements need to have been satisfied. Before submission to the LPA the qualifying body should: 1. publicise (but this does not have to be on a web site) in a way that is likely to bring to the attention of people who live work or carry on business in the area details of: a. the proposals b. when and where they can be inspected c. how to make representations, and d. the deadline for making representations – not less than 6 weeks from first publicised. 2. consult any consultation body whose interests they consider may be affected by the proposals for a Neighbourhood Plan. 3. send a copy of the Neighbourhood Plan to the LPA. (Regulation 14 of the Neighbourhood Planning (General) Regulations 2012. | Cottenham Parish Council has complied with the requirements of the regulations in respect of the scope of their presubmission consultation and this is evidenced within Section 6 of their submitted Consultation Statement. The parish council carried out two pre-submission consultations – one in 2017 followed by one in 2018. The consultation period for the latest pre-submission Neighbourhood Plan was 19 June to 7 August 2018. The statutory consultation bodies consulted are listed in Appendix C of the Consultation Statement. A copy of the pre-submission Neighbourhood Plan was provided to the LPA. | Yes |
| Are there any conflicts in the Neighbourhood Plan between policies and other statements or information? (s38B(3) Planning and Compulsory Purchase Act 2004.) If to any extent a policy set out in a neighbourhood development plan conflicts with any other statement or information in the plan, the conflict must be resolved in favour of the policy. | No, there are no conflicts. | Yes |
| The Conservation of Habitats and Species Regulations 2010 as amended by Schedule 2 of the Neighbourhood Planning (General Regulations) 2012, | In October 2018, South Cambridgeshire District Council and Cottenham Parish Council published a Strategic Environmental Assessment (SEA) Screening Determination Statement. This | Yes |

| Requirements and relevant legislation* and/or | LPA Comments | Legally |
|--|---|------------|
| guidance | Li A Comments | compliant? |
| i.e. Regulations 102 and 102A, Assessment of implications for European site: A qualifying body which submits a proposal for a neighbourhood development plan must provide such information as the competent authority may reasonably require for the purposes of the assessment under regulation 102 or to enable them to determine whether that assessment is required. Conservation of Habitats and Species (Various Amendments) (England and Wales) Regulations 2018 came into force on 28 December 2018. These Regulations amend the basic condition set out in Regulation 32 and Schedule 2 (Habitats) of the Neighbourhood Planning (General) Regulations 2012 (as amended) | statement sets out the reasons for the determination in that those elements of the draft Cottenham Neighbourhood Plan which allocates land for development purposes could have the potential to result in significant environmental effects and therefore a Strategic Environmental Assessment is required. This Screening Determination Statement was underpinned by a SEA Screening Report undertaken by Essex Place Services on behalf of SCDC and Cottenham Parish Council, and the opinions of the three statutory bodies. Consultation with the three statutory bodies (Environment Agency, Natural England and Historic England) on the draft screening report for the Cottenham Neighbourhood Plan started in March 2018. The consultation responses received are included in Appendix 2 of the Screening Determination Statement. The statutory bodies agreed with the conclusion reached. | |
| | In light of the European Court ruling regarding the 'People Over Wind' legal judgement on Habitat Regulations Assessment and the Habitats Directive in April 2018 South Cambridgeshire, using the precautionary principle, decided to carry out a rescreening of the Cottenham Neighbourhood Plan to take account of this ruling. The plan was rescreened in September 2018 with no change to the HRA decision made in March 2018 A Strategic Environmental Assessment was carried out on the Cottenham Neighbourhood Plan and consulted upon from 7 December 2018 until 11 January 2019. (See Chapter 7 of the Consultation Statement – page 22) | |

| Requirements and relevant legislation* and/or | LPA Comments | Legally |
|---|---|------------|
| guidance | | compliant? |
| | Cottenham Parish Council submitted the following documents alongside the Neighbourhood Plan. The SEA Screening Determination Statement (including the SEA and HRA screening reports) A Strategic Environmental Assessment | |
| | • | |
| | No amendment to this Determination Statement was required | |
| | as a result of the new regulation brought into force on 28 | |
| | December 2018. | |

CONCLUSION: South Cambridgeshire District Council has issued an initial confirmation that the submission version Cottenham Neighbourhood Plan meets the legislative requirements.

Where the draft neighbourhood plan submitted to a local planning authority meets the requirements in the legislation, the Local Planning Authority must publicise the neighbourhood plan for a minimum of 6 weeks, invite comments, notify any consultation body referred to in the consultation statement and send the draft neighbourhood plan to independent examination. Following examination, the Council will determine whether or not the plan is ready for a public referendum or if further modifications are required (Schedule 4B of the Town and Country Planning Act 1990 (as varied by s38A & 38C of the Town and Country Planning Act)).

^{*} Please note that all references to primary and secondary legislation are to those enactments as amended.