

Chapter 1 Introduction

- 1.1 This is the Proposed Submission Local Plan for South Cambridgeshire (hereafter referred to as the draft Local Plan). It updates and replaces the South Cambridgeshire Local Development Framework which was adopted between January 2007 and January 2010 and covered the period up to 2016. The draft Local Plan's policies and proposals cover the period 2011 to 2031. The draft Local Plan is founded on an extensive evidence base of studies and two rounds of public consultation on issues and options which were held between mid-July and end-September 2012 and mid-January to end-February 2013. It has been prepared in close cooperation with Cambridge City Council and Cambridgeshire County Council and its policies and proposals have been subject to sustainability appraisal through all stages of preparation. The Council has also worked with the local authorities in Cambridgeshire, Suffolk and Norfolk to produce a Strategic Housing Market Assessment (SHMA) to determine the amount of housing and jobs growth that will need to be accommodated by 2031 and agreed a memorandum of cooperation about how that need will be met.
- 1.2 The draft Local Plan affects all of us that live, work or study in South Cambridgeshire, or who come here to enjoy all that the area has to offer.

About South Cambridgeshire

- 1.3 South Cambridgeshire is consistently recognised as one of the top places to live and work in the country due to our thriving economy and quality of life. Our successful local economy is important on a national stage and South Cambridgeshire is one of the fastest growing areas in the country.
- 1.4 South Cambridgeshire is located centrally in the East of England region at the junction of the M11 / A14 roads and with direct rail access to London and to Stansted Airport. It is a largely rural district which surrounds the city of Cambridge and comprises over 100 villages, none currently larger than 8,000 persons. It is surrounded by a ring of market towns just beyond its borders, which are generally 10–15 miles from Cambridge. Together, Cambridge, South Cambridgeshire and the Market Towns form the Cambridge Sub-Region. South Cambridgeshire has long been a fast growing district and in 2011 had a population of 146,800 persons (bigger than Cambridge itself) and has become home to many of the clusters of high technology research and development in the Cambridge Sub-Region.

What the Plan Does and How it was Prepared

1.5 The Plan aims to strike the right balance between growth and conservation, valuing what makes the area unique. It is about making sure jobs are created, and new homes provided, in the right areas, and that all transport needs are considered and people have a choice about where to live so they do not have to rely on cars for all of their journeys.

- 1.6 The Local Plan sets the levels of employment and housing development that should be provided over the plan period to best meet the needs of the area and establish a clear strategy for meeting development needs in the most sustainable way that protects the quality of life of existing and future residents. Its policies aim to ensure that development is of high quality and will meet the challenges we face with an ageing population and changing climate. It will ensure that new development comes with the necessary schools, health facilities, shops, leisure facilities and open spaces that residents need to provide a good quality of life.
- 1.7 The Local Plan sets a strong framework for new development to meet the needs of the area and provide a clear statement for local residents, businesses, service providers and the development industry of what they can expect to happen in terms of change in the built and natural environment over the next couple of decades.
- 1.8 The updated Local Plan responds to the new National Planning Policy
 Framework (NPPF), the Localism Act 2011 and to proposed changes to the
 ways in which developers will contribute to funding supporting services and
 infrastructure through Section 106 contributions and the Community
 Infrastructure Levy (CIL).
- 1.9 Underpinning the whole of the Plan is the Government's commitment to sustainable development. Taking account of local circumstances, the new Local Plan's development and other proposals aim to meet the 3 overarching principles of sustainability:
 - Economic contributing to building a strong, responsive and competitive
 economy by ensuring that sufficient land of the right type is available in the
 right places and at the right time to support growth and innovation; and by
 identifying and coordinating development requirements, including the
 provision of infrastructure:
 - Social supporting strong, vibrant and healthy communities, by providing
 the supply of housing required to meet the needs of present and future
 generations; and by creating a high quality built environment, with
 accessible local services that reflect the community's needs and support
 its health, social and cultural wellbeing; and
 - Environmental contributing to protecting and enhancing our natural, built and historic environment; and, as part of this, helping to improve biodiversity, prudent use of natural resources, minimising waste and pollution, and mitigating and adapting to climate change including moving to a low carbon economy.
- 1.10 The overarching objective in national policy to secure sustainable development strongly influenced the development of the Plan. The Council prepared a Sustainability Appraisal Scoping Report that has helped us identify the key issues and sustainability objectives for the new Local Plan. An Initial Sustainability Report was also prepared, which tested the sustainability merits of the issues and options which were considered and tested in producing the Plan. The draft Final Sustainability Report also includes an analysis of the

issues identified, the options available to address them, the results of consultation on reasonable options, and how the proposed policies were arrived at.

What the Plan Looks Like

- 1.11 The Plan includes a vision, strategic objectives and specific chapters relating to the future spatial strategy and other matters which will affect how we live and work over the next two decades. Each chapter provides key facts about the topic. The chapters are as follows:
 - Chapter 1: Introduction which describes the overall purpose of the document.
 - Chapter 2: Spatial Strategy sets out the vision and objectives and development needs for South Cambridgeshire to 2031 together with the spatial strategy which focuses development on the edge of Cambridge, at new towns/new villages; and in selected villages. It also has policies for small scale development in villages. It includes a policy about phasing, delivering and monitoring of the Plan to ensure that it continues to meet its objectives.
 - Chapter 3: Strategic Sites contains the strategic sites that will contribute
 most to the delivery of sustainable development in South Cambridgeshire.
 - Chapter 4: Climate Change is concerned with sustainable development, climate change, water resources and flooding.
 - Chapter 5: Delivering High Quality Places is concerned with design, landscape, and public realm.
 - Chapter 6: Protecting and Enhancing the Natural and Historic Environment contains proposals to protect and enhance the historic built and the natural environment.
 - Chapter 7: Delivering High Quality Homes is concerned with delivering high quality housing and includes village housing sites.
 - Chapter 8: Building a Strong and Competitive Economy deals with building a strong and competitive economy, including sections on employment, retail and tourism and development sites.
 - Chapter 9: Promoting Successful Communities is concerned with creating successful communities, including the provision of open space, leisure facilities and community facilities.
 - Chapter 10: Promoting and Delivering Sustainable Transport and Infrastructure deals with promoting and delivering sustainable transport and other kinds of infrastructure.
- 1.12 Responding to the introduction of Neighbourhood Development Plans under the Localism Act 2011, the Local Plan includes Parish Council proposals where there is clear local support, as an alternative to the preparation of Neighbourhood Plans.

What Happens Next

- 1.13 The policies and proposals in the draft Local Plan are founded on the issues and options consultations of 2012 and 2013. Having regard to national planning policy set out in the National Planning Policy Framework (NPPF), the draft Local Plan is the culmination of the Council's considered assessment of stakeholder and public comments. The Plan is written in the form that is intended for submission and adoption.
- 1.14 The draft Local Plan will be published for public consultation between **19 July** and **30 September 2013.**
- 1.15 This round of consultation provides the opportunity to comment on the plan itself in its whole form. These comments need to formally support or object to the plan in terms of its legal compliance and compliance with national policy (soundness) tests. Comments made on the Plan at this stage will go forward to an independent inspector when the Plan is submitted, who will examine the 'soundness' of the Plan and who will invite interested individuals and groups who objected to the Plan to attend public hearings to test the Plan. This will involve the inspector considering whether it is:
 - Positively prepared based on a strategy to meet objectively assessed development and infrastructure requirements; including unmet requirements from neighbouring authorities where it is reasonable to do so and consistent with achieving sustainable development;
 - **Justified** the most appropriate strategy when considered against the reasonable alternatives;
 - Effective deliverable over the plan period and based on effective joint working where appropriate; and
 - **Consistent with national policy** enable the delivery of sustainable development in accordance with the policies in the NPPF.

What Comprises the Development Plan for South Cambridgeshire

- 1.16 In the past, strategic planning for South Cambridgeshire was undertaken at a 'higher plan-making level', most recently through the Cambridgeshire and Peterborough Structure Plan 2003 and the Regional Spatial Strategy (the East of England Plan 2008). Both these documents have now been revoked and strategic planning is now undertaken at a local level, coordinated by a statutory 'duty to cooperate'. This cooperation has in part been through the oversight provided by Cambridgeshire and Peterborough Joint Strategic Planning Unit which was set up to help coordinate the development of strategy with South Cambridgeshire District Council, Cambridgeshire County Council and other local planning authorities and stakeholders in the area.
- 1.17 On adoption of this Plan, the statutory development plan for South Cambridgeshire will comprise:
 - South Cambridgeshire Local Plan;
 - Northstowe Area Action Plan 2007 (excluding Policy NS/3(1g), which is replaced by Policy SS/7: Northstowe Extension);

- Cambridge Southern Fringe Area Action Plan 2008;
- Cambridge East Area Action Plan 2008 (excluding policies CE/3 and CE/35, which are replaced by Local Plan Policy SS/3: Cambridge East);
- North West Cambridge Area Action Plan 2009; and
- Cambridgeshire and Peterborough Minerals and Waste Local Development Framework 2011.
- 1.18 Also on adoption of the Local Plan, the South Cambridgeshire Local Development Framework Core Strategy 2007, Development Control Policies DPD 2007, Site Specific Policies DPD 2010 and saved Policy CNF6 from the South Cambridgeshire Local Plan 2004 will be revoked in their entirety and will no longer form part of the development plan.
- 1.19 The Local Plan proposes the preparation of new Area Action Plans to guide development in three areas of large scale development:
 - Bourn Airfield new village;
 - Waterbeach new town; and
 - Cambridge Northern Fringe East prepared jointly with Cambridge City Council.
- 1.20 These Area Action Plans will be prepared after the Local Plan is adopted.